



March 16, 2017

**VIA ELECTRONIC MAIL & ONLINE PORTAL**

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Department of Justice  
600 E Street, NW, Room 7300  
Washington, DC 20530-0001  
Online Request at FOIAonline

**Re: Expedited Freedom of Information Act Request**

Dear Freedom of Information Act Officers:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552 *et seq.*, and the Department of Justice's implementing regulations, 28 C.F.R. Part 16, American Oversight makes the following request for records.

American Oversight promotes accountability in government through transparency, enforcing the public's right to know what the government is up to. With scores of new individuals joining the government in key, senior positions, it is essential to understand who they are and the backgrounds they bring to their work. Without such transparency, the public cannot have confidence that government decisions are shaped by the interests of the American people, not personal or professional allegiances. To that end, American Oversight is seeking information regarding R. Alexander Acosta, President Donald Trump's nominee for Secretary of Labor.<sup>1</sup> To better understand who Mr. Acosta is and what skills and perspectives he would bring to the Department of Labor, American Oversight is investigating the extent to which Mr. Acosta consulted with outside groups during the course of his time at the U.S. Department of Justice (DOJ), as well as

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<sup>1</sup> Alan Rappaport, *R. Alexander Acosta, Law School Dean, Is Trump's New Pick for Labor*, N.Y. TIMES, Feb. 16, 2017, <https://www.nytimes.com/2017/02/16/us/politics/alexander-acosta-labor-secretary-trump.html>.

the nature of Mr. Acosta's ties to Hans von Spakovsky, who worked with Mr. Acosta at DOJ and who remains associated with an organization with direct ties to the Trump administration.<sup>2</sup>

### Requested Records

American Oversight requests that DOJ produce the following within twenty business days and seeks expedited review of this request for the reasons identified below:

1. All e-mails sent by Mr. Acosta between August 22, 2003, and June 5, 2009, that included an addressee whose e-mail address was not within the .gov domain.
2. All communications between Mr. Acosta and Mr. von Spakovsky between August 22, 2003, and June 5, 2009.

In addition to the records requested above, American Oversight also requests records describing the processing of this request, including records sufficient to identify search terms used and locations and custodians searched and any tracking sheets used to track the processing of this request. If your agency uses FOIA questionnaires or certifications completed by individual custodians or components to determine whether they possess responsive materials or to describe how they conducted searches, we also request any such records prepared in connection with the processing of this request.

For reference, Mr. Acosta served first in the Civil Rights Division as Principal Deputy Assistant Attorney General and Assistant Attorney General for Civil Rights Division at DOJ from August of 2003 to June of 2005, and then as U.S. Attorney for the Southern District of Florida from June of 2005 through June of 2009. In conducting your search, please note that Mr. Acosta has used different names professionally, and a search should include variations of his name including Rene Alexander Acosta, Rene Acosta, Alexander Acosta, and Alex Acosta.

American Oversight seeks all responsive records regardless of format, medium, or physical characteristics. In conducting your search, please understand the terms "record," "document," and "information" in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions. Our request includes any attachments to these records. **No category of material should be omitted from search, collection, and production.**

Please search all records regarding agency business. **You may not exclude searches of files or emails in the personal custody of your officials, such as personal email accounts.** Records of official

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<sup>2</sup> Katie Glueck, *Trump's Shadow Transition Team*, POLITICO (Nov. 22, 2016, 5:01 AM), <http://www.politico.com/story/2016/11/trump-transition-heritage-foundation-231722> ("Now, the Heritage Foundation has emerged as one of the most influential forces shaping President-elect Donald Trump's transition team, embedding the veteran Washington group into the operation of a candidate who ran loudly against the Beltway."); *Hans A. von Spakovsky*, THE HERITAGE FOUNDATION, <http://www.heritage.org/staff/hans-von-spakovsky> (last visited Mar. 13, 2017).

business conducted using unofficial systems or stored outside of official files is subject to the Federal Records Act and FOIA.<sup>3</sup> **It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if the material has not yet been moved to official systems or if officials have, through negligence or willfulness, failed to meet their obligations.**<sup>4</sup>

In addition, please note that in conducting a “reasonable search” as required by law, you must employ the most up-to-date technologies and tools available, in addition to searches by individual custodians likely to have responsive information. Recent technology may have rendered DOJ’s prior FOIA practices unreasonable. **In light of the government-wide requirements to manage information electronically by the end of 2016, it is no longer reasonable to rely exclusively on custodian-driven searches.**<sup>5</sup> Furthermore, agencies that have adopted the National Archives and Records Agency (NARA) Capstone program, or similar policies, now maintain emails in a form that is reasonably likely to be more complete than individual custodians’ files. For example, a custodian may have deleted a responsive email from his or her email program, but the archiving tools of DOJ would capture that email under Capstone. Accordingly, American Oversight insists that DOJ use the most up-to-date technologies to search for responsive information and take steps to ensure that the most complete repositories of information are searched. American Oversight is available to work with DOJ to craft appropriate search terms. **However, custodian searches are still required; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.**

Under the FOIA Improvement Act of 2016, agencies must adopt a presumption of disclosure, withholding information “only if . . . disclosure would harm an interest protected by an exemption” or “disclosure is prohibited by law.”<sup>6</sup> If it is your position that any portion of the requested records is exempt from disclosure, American Oversight requests that you provide an index of those

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<sup>3</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>4</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016) (“The Government argues that because the agency had a policy requiring [the official] to forward all of his emails from his [personal] account to his business email, the [personal] account only contains duplicate agency records at best. Therefore, the Government claims that any hypothetical deletion of the [personal account] emails would still leave a copy of those records intact in [the official’s] work email. However, policies are rarely followed to perfection by anyone. At this stage of the case, the Court cannot assume that each and every work related email in the [personal] account was duplicated in [the official’s] work email account.” (citations omitted)).

<sup>5</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), available at <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Agencies & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), available at <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

<sup>6</sup> FOIA Improvement Act of 2016 § 2 (Pub. L. No. 114-185).

documents as required under *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973), *cert. denied*, 415 U.S. 977 (1974). As you are aware, a *Vaughn* index must describe each document claimed as exempt with sufficient specificity “to permit a reasoned judgment as to whether the material is actually exempt under FOIA.”<sup>7</sup> Moreover, the *Vaughn* index “must describe *each* document or portion thereof withheld, and for *each* withholding it must discuss the consequences of disclosing the sought-after information.”<sup>8</sup> Further, “the withholding agency must supply ‘a relatively detailed justification, specifically identifying the reasons why a particular exemption is relevant and correlating those claims with the particular part of a withheld document to which they apply.’”<sup>9</sup>

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document.<sup>10</sup> Claims of nonsegregability must be made with the same degree of detail as required for claims of exemptions in a *Vaughn* index. If a request is denied in whole, please state specifically that it is not reasonable to segregate portions of the record for release.

**You should institute a preservation hold on information responsive to this request.** American Oversight intends to pursue all legal avenues to enforce its right of access under FOIA, including litigation if necessary. Accordingly, DOJ is on notice that litigation is reasonably foreseeable.

To ensure that this request is properly construed, that searches are conducted in an adequate but efficient manner, and that extraneous costs are not incurred, American Oversight welcomes an opportunity to discuss its request with DOJ before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and DOJ can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in electronic format by email or in PDF or TIF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15<sup>th</sup> Street, NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and 28 C.F.R. § 16.10(k), American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a

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<sup>7</sup> *Founding Church of Scientology v. Bell*, 603 F.2d 945, 949 (D.C. Cir. 1979).

<sup>8</sup> *King v. U.S. Dep’t of Justice*, 830 F.2d 210, 223–24 (D.C. Cir. 1987) (emphasis in original).

<sup>9</sup> *Id.* at 224 (citing *Mead Data Central, Inc. v. U.S. Dep’t of the Air Force*, 566 F.2d 242, 251 (D.C. Cir. 1977)).

<sup>10</sup> *Mead Data Central*, 566 F.2d at 261.

significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes. 5 U.S.C. § 552(a)(4)(A)(iii).<sup>11</sup>

American Oversight requests a waiver of fees because disclosure of the requested information is “in the public interest because it is likely to contribute significantly to public understanding” of government operations and is not “primarily in the commercial interest of the requester.”<sup>12</sup> The disclosure of the information sought under this request will document and reveal the operations of the federal government, including how public funds are spent and how officials conduct the public’s business.

To date, the Trump administration has not evidenced that it takes seriously the vetting of political appointees. Most recently, Andrew Puzder, the prior nominee to lead the U.S. Department of Labor, withdrew himself from consideration after questions were raised about his background months after he was first put forth.<sup>13</sup> Mr. Acosta’s nomination came just one day after Mr. Puzder’s withdrawal, raising questions about the scope of Mr. Acosta’s vetting.

Not only does the Trump administration have significant ties to the Heritage Foundation,<sup>14</sup> for which Mr. von Spakovsky works, but Mr. Acosta and Mr. von Spakovsky have professional ties that have been the subject of previous media coverage.<sup>15</sup> In 2004, Mr. Acosta wrote a letter to U.S. District Judge Susan Dlott arguing that it would undermine the enforcement of state and federal election laws if individual citizens could not challenge voters’ credentials.<sup>16</sup> These voter challenges, known as “vote caging,” have been described as “a notoriously unreliable means of calling the voter rolls into question and can lead to unwarranted purges or challenges of eligible citizens.”<sup>17</sup> While at Heritage, Mr. von Spakovsky has expressed skepticism that vote caging is an inappropriate voter-roll maintenance tool.<sup>18</sup>

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<sup>11</sup> See, e.g., *McClellan Ecological Seepage Situation v. Carlucci*, 835 F.2d 1282, 1285 (9th Cir. 1987).

<sup>12</sup> 5 U.S.C. § 552(a)(4)(A)(iii); 28 C.F.R. § 16.10(k).

<sup>13</sup> Alan Rappeport, *Andrew Puzder Withdraws from Consideration as Labor Secretary*, N.Y. TIMES, Feb. 15, 2017, <https://www.nytimes.com/2017/02/15/us/politics/andrew-puzder-withdrew-labor-secretary.html>.

<sup>14</sup> See Glueck *supra* note 2.

<sup>15</sup> Greg Gordon, *Ex-Justice Official Accused of Aiding Scheme to Scratch Minority Voters*, MCCLATCHY NEWSPAPERS, June 24, 2007, <http://www.mcclatchydc.com/latest-news/article24465595.html> (discussing letter written by the Civil Rights Division and Mr. Acosta “declin[ing] . . . to say whether Hans von Spakovsky, the division’s voting counsel at the time, had any role in writing the letter”); Jeffrey Toobin, *Poll Position*, THE NEW YORKER, Sept. 20, 2004, <http://www.newyorker.com/magazine/2004/09/20/poll-position> (describing Mr. von Spakovsky as “a counsel to Acosta” at the DOJ).

<sup>16</sup> Letter from Asst. Att’y Gen. R. Alexander Acosta to J. Dlott (Oct. 29, 2004), *available at* <https://web.archive.org/web/20080725115635/http://www.usdoj.gov/crt/voting/hava/spencer.pdf>.

<sup>17</sup> Justin Levitt & Andrew Allison, *A Guide to Voter Caging*, Brennan Center for Justice (June 29, 2007), <https://www.brennancenter.org/analysis/guide-voter-caging>.

<sup>18</sup> Hans von Spakovsky, *Mandatory Voter Registration: How Universal Registration Threatens Electoral Integrity*, THE HERITAGE FOUNDATION (March 27, 2013),

As Secretary of Labor, Mr. Acosta would oversee the agency tasked with holding federal contractors “responsible for complying with the legal requirement to take affirmative action and not discriminate on the basis of race, color, sex, sexual orientation, gender identity, religion, national origin, disability, or status as a protected veteran.”<sup>19</sup> Given the overlapping professional ties, and the questions regarding Mr. Acosta’s position on the rights of African Americans, the requested materials would significantly contribute to the public’s understanding of Mr. Acosta’s fitness to serve as Secretary of Labor.

This request is primarily and fundamentally for non-commercial purposes. As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight’s financial interest. American Oversight’s mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight will use the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight will also make materials it gathers available on our public website.

Accordingly, American Oversight qualifies for a fee waiver.

#### **Application for Expedited Processing**

Pursuant to 5 U.S.C. § 552(a)(6)(E)(1) and 28 C.F.R. § 16.5(b), (e)(1)(iv), American Oversight requests that the FBI expedite the processing of this request.

I certify to be true and correct to the best of my knowledge and belief, that there is widespread and exceptional media interest and there exist possible questions concerning the government’s integrity, which affect public confidence. As discussed above, to date the Trump administration has not evidenced thorough vetting of its nominees. Only through careful vetting of senior officials can the public have confidence in the integrity of the federal government.

Mere days after Scott Pruitt was confirmed as Administrator of the Environmental Protection Agency, emails surfaced from his time as Oklahoma Attorney General reflecting close ties and coordination with the corporate entities he is now charged with overseeing.<sup>20</sup> The media has already demonstrated significant interest in Mr. Acosta’s nomination.<sup>21</sup> Disclosure and analysis of

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<http://www.heritage.org/report/mandatory-voter-registration-how-universal-registration-threatens-electoral-integrity>.

<sup>19</sup> OFFICE OF FED. CONT. COMPLIANCE PROGRAMS, MISSION STATEMENT, <https://www.dol.gov/ofccp/aboutof.html> (last visited Mar. 14, 2017).

<sup>20</sup> Coral Davenport & Eric Lipton, *The Pruitt Emails: E.P.A. Chief Was Arm in Arm With Industry*, N.Y. TIMES, Feb. 22, 2017, <https://www.nytimes.com/2017/02/22/us/politics/scott-pruitt-environmental-protection-agency.html>.

<sup>21</sup> Josh Dawsey & Eli Stokols, *Trump’s ‘Apprentice’-style Hiring Is Upending Washington*, POLITICO (Feb. 22, 2017, 06:43 PM), <http://www.politico.com/story/2017/02/donald-trump-apprentice-hiring-235281> (“Acosta was picked shortly after Puzder officially dropped out and

Mr. Acosta's records prior to his committee hearing is necessary to avoid another confirmation as premature as that of Mr. Pruitt.

The requested documents will shed light on these issues of considerable interest to the public. The availability of Mr. Acosta's record from his time in public service while the U.S. Senate considers his nomination for Secretary of Labor is a quintessential example of "[a] matter of widespread and exceptional media interest in which there exist possible questions about the government's integrity that affect public confidence."<sup>22</sup>

Accordingly, American Oversight's request satisfies the criteria for expedition.

### Conclusion

We share a common mission to promote transparency in government. American Oversight looks forward to working with DOJ on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Cerissa Cafasso at foia@americanoversight.org or 202-869-5246. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers  
Executive Director  
American Oversight

cc: Sarah Isgur Flores, Director, Office of Public Affairs

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wasn't at the 77-minute news conference where his nomination was announced. Trump didn't travel to Florida, where Acosta lives, to interview him. Acosta referred a request for comment to the White House."); John King et al., *Trump Names First Hispanic Cabinet Pick*, CNN (Feb. 16, 2017, 6:55 PM), <http://www.cnn.com/2017/02/16/politics/donald-trump-white-house-announcement/>; Barry Meier, *Labor Nominee's Role in Sex Case Could Draw Scrutiny*, N.Y. TIMES, Feb. 17, 2017, <https://www.nytimes.com/2017/02/17/business/alexander-acosta-jeffrey-epstein-case.html>; Yuki Noguchi, *Trump Chooses R. Alexander Acosta As New Labor Nominee*, NPR (Feb. 16, 2017, 4:31 PM), <http://www.npr.org/2017/02/16/515638102/trump-chooses-r-alexander-acosta-as-new-labor-nominee>.

<sup>22</sup> 28 C.F.R. § 16.5(e)(1)(iv).