



January 24, 2019

**VIA ONLINE PORTAL**

Sabrina Burroughs  
FOIA Officer  
U.S. Customs & Border Protection  
1300 Pennsylvania Avenue NW, Room 3.3D  
Washington, DC 20229  
Via FOIAonline

**Re: Freedom of Information Act Request**

Dear Ms. Burroughs:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of the Department of Homeland Security (DHS), 6 C.F.R. Part 5, American Oversight makes the following request for records of U.S. Customs and Border Protection (CBP).

In November 2018, a *Washington Post* analysis found a rise in violent domestic terrorism “motivated by right-wing political ideologies” during the Barack Obama and Donald Trump presidencies.<sup>1</sup> Yet in early 2017, DHS reportedly rescinded a grant to a group dedicated to helping people leave white supremacist and Neo-Nazi groups after the organization’s director posted a Twitter message critical of President Trump.<sup>2</sup> Another grant, to a University of North Carolina program that planned to hire students “to create media campaigns to undermine violent radicalism on U.S. soil,” was also reportedly rescinded.<sup>3</sup> Afterward, DHS renamed the office that distributed

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<sup>1</sup> Wesley Lowery *et al.*, *In the United States, Right-Wing Violence Is on the Rise*, WASH. POST, Nov. 25, 2018, [https://www.washingtonpost.com/national/in-the-united-states-right-wing-violence-is-on-the-rise/2018/11/25/61f7f24a-deb4-11e8-85df-7a6b4d25cfbb\\_story.html](https://www.washingtonpost.com/national/in-the-united-states-right-wing-violence-is-on-the-rise/2018/11/25/61f7f24a-deb4-11e8-85df-7a6b4d25cfbb_story.html).

<sup>2</sup> Ron Nixon & Eileen Sullivan, *Revocation of Grants to Help Fight Hate Under New Scrutiny after Charlottesville*, N.Y. TIMES, Aug. 15, 2017, <https://www.nytimes.com/2017/08/15/us/politics/right-wing-extremism-charlottesville.html>.

<sup>3</sup> Jay Price, *Trump Administration Rescinds UNC Grant to Fight Violent Extremism*, THE NEWS & OBSERVER (June 26, 2017, 10:26 AM), <https://www.newsobserver.com/news/politics-government/article158205859.html>; Jessica Schulberg, *Controversial Trump Aide Katharine Gorka Helped End Funding for Group that Fights White Supremacy*, HUFFINGTON POST (Aug. 15, 2017, 8:34 AM), [https://www.huffingtonpost.com/entry/katharine-gorka-life-after-hate\\_us\\_59921356e4b09096429943b6?ncid=engmodushpimg00000004](https://www.huffingtonpost.com/entry/katharine-gorka-life-after-hate_us_59921356e4b09096429943b6?ncid=engmodushpimg00000004).



the grants and reportedly cut its staff and budget.<sup>4</sup> DHS has reportedly chosen not to renew the Countering Violent Extremism Grant Program.<sup>5</sup>

American Oversight seeks records with the potential to shed light on CBP's role in actions taken with respect to the administrations efforts to combat domestic terrorism and counter violent extremism.

### Requested Records

American Oversight requests that CBP produce the following within twenty business days:

1. Any final version of the draft report titled *Demographic Profile of Perpetrators of Terrorist Attacks in the United States Since September 2001 Attacks Reveals Screening and Vetting Implications*, which was disseminated by *Foreign Policy* on February 5, 2018.<sup>6</sup>
2. Records reflecting any action taken by CBP related to the recommendations set forth in any draft or final version of the above-mentioned report.

Please provide all responsive records from January 1, 2018, through the date the search is conducted.

The search for responsive records should include all individuals and locations where records are likely to exist, including but not limited to:

- a. Commissioner Kevin McAleenan and any person communicating on his behalf, such as administrative assistants or schedulers
- b. Any person acting in the capacity of Chief of Staff to Mr. McAleenan, and any person communicating on that person's behalf
- c. Assistant Commissioner Jennifer Ley, Office of Intelligence, and any person communicating on her behalf, such as administrative assistants or schedulers

In addition to the records requested above, American Oversight also requests records describing the processing of this request, including records sufficient to identify search terms used and locations and custodians searched and any tracking sheets used to track the processing of this request. If the Office of Intelligence & Analysis uses FOIA questionnaires or certifications completed by individual custodians or components to determine whether they possess responsive

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<sup>4</sup> Peter Beinart, *Trump Shut Programs to Counter Violent Extremism*, THE ATLANTIC, Oct. 29, 2018, <https://www.theatlantic.com/ideas/archive/2018/10/trump-shut-countering-violent-extremism-program/574237/>.

<sup>5</sup> Laura Strickler, *Trump Admin Will Apparently Not Renew Program to Fight Domestic Terror*, NBC NEWS (Oct. 31, 2018, 12:53 PM), <https://www.nbcnews.com/politics/national-security/trump-admin-will-apparently-not-renew-program-fight-domestic-terror-n926361>.

<sup>6</sup> George Joseph, *Draft DHS Report Called for Long-Term Surveillance of Sunni Muslim Immigrants*, FOREIGN POLICY (Feb. 5, 2018, 4:53 PM), <https://foreignpolicy.com/2018/02/05/draft-dhs-report-surveillance-of-muslim-immigrants/>.

materials or to describe how they conducted searches, we also request any such records prepared in connection with the processing of this request.

American Oversight seeks all responsive records regardless of format, medium, or physical characteristics. In conducting your search, please understand the terms “record,” “document,” and “information” in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions. Our request includes any attachments to these records. **No category of material should be omitted from search, collection, and production.**

Please search all records regarding agency business. **You may not exclude searches of files or emails in the personal custody of your officials, such as personal email accounts.** Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.<sup>7</sup> **It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, through negligence or willfulness, failed to meet their obligations.**<sup>8</sup>

In addition, please note that in conducting a “reasonable search” as required by law, you must employ the most up-to-date technologies and tools available, in addition to searches by individual custodians likely to have responsive information. Recent technology may have rendered CBP’s prior FOIA practices unreasonable. **In light of the government-wide requirements to manage information electronically by the end of 2016, it is no longer reasonable to rely exclusively on custodian-driven searches.**<sup>9</sup> Furthermore, agencies that have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies, now maintain emails in a form that is reasonably likely to be more complete than individual custodians’ files. For example, a custodian may have deleted a responsive email from his or her email program, but CBP’s

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<sup>7</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>8</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016) (“The Government argues that because the agency had a policy requiring [the official] to forward all of his emails from his [personal] account to his business email, the [personal] account only contains duplicate agency records at best. Therefore, the Government claims that any hypothetical deletion of the [personal account] emails would still leave a copy of those records intact in [the official’s] work email. However, policies are rarely followed to perfection by anyone. At this stage of the case, the Court cannot assume that each and every work related email in the [personal] account was duplicated in [the official’s] work email account.” (citations omitted)).

<sup>9</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

archiving tools would capture that email under Capstone. Accordingly, American Oversight insists that CBP use the most up-to-date technologies to search for responsive information and take steps to ensure that the most complete repositories of information are searched. American Oversight is available to work with you to craft appropriate search terms. **However, custodian searches are still required; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.**

Under the FOIA Improvement Act of 2016, agencies must adopt a presumption of disclosure, withholding information “only if . . . disclosure would harm an interest protected by an exemption” or “disclosure is prohibited by law.”<sup>10</sup> If it is your position that any portion of the requested records is exempt from disclosure, American Oversight requests that you provide an index of those documents as required under *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973), *cert. denied*, 415 U.S. 977 (1974). As you are aware, a *Vaughn* index must describe each document claimed as exempt with sufficient specificity “to permit a reasoned judgment as to whether the material is actually exempt under FOIA.”<sup>11</sup> Moreover, the *Vaughn* index “must describe *each* document or portion thereof withheld, and for *each* withholding it must discuss the consequences of disclosing the sought-after information.”<sup>12</sup> Further, “the withholding agency must supply ‘a relatively detailed justification, specifically identifying the reasons why a particular exemption is relevant and correlating those claims with the particular part of a withheld document to which they apply.’”<sup>13</sup>

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document.<sup>14</sup> Claims of nonsegregability must be made with the same degree of detail as required for claims of exemptions in a *Vaughn* index. If a request is denied in whole, please state specifically that it is not reasonable to segregate portions of the record for release.

**You should institute a preservation hold on information responsive to this request.** American Oversight intends to pursue all legal avenues to enforce its right of access under FOIA, including litigation if necessary. Accordingly, CBP is on notice that litigation is reasonably foreseeable.

To ensure that this request is properly construed, that searches are conducted in an adequate but efficient manner, and that extraneous costs are not incurred, American Oversight welcomes an opportunity to discuss its request with CBP before it undertakes a search or incurs search or duplication costs. By working together at the outset, American Oversight and CBP can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in electronic format by email or in PDF or TIF format on a USB drive. Please send any responsive material being sent by mail to American

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<sup>10</sup> FOIA Improvement Act of 2016 § 2 (Pub. L. No. 114-185).

<sup>11</sup> *Founding Church of Scientology v. Bell*, 603 F.2d 945, 949 (D.C. Cir. 1979).

<sup>12</sup> *King v. U.S. Dep’t of Justice*, 830 F.2d 210, 223-24 (D.C. Cir. 1987) (emphases in original).

<sup>13</sup> *Id.* at 224 (citing *Mead Data Central, Inc. v. U.S. Dep’t of the Air Force*, 566 F.2d 242, 251 (D.C. Cir. 1977)).

<sup>14</sup> *Mead Data Central*, 566 F.2d at 261.

Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and 6 C.F.R. § 5.11(k), American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way.<sup>15</sup> Moreover, the request is primarily and fundamentally for non-commercial purposes.<sup>16</sup>

American Oversight requests a waiver of fees because disclosure of the requested information is “in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government.”<sup>17</sup> Specifically, there has been great public interest in the extent to which DHS and its components has been investing in countering violent domestic right-wing extremism over the past decade.<sup>18</sup> And, as discussed below, American Oversight has the capacity and intention to inform a broad audience about government activities that are the subject of these records.

This request is primarily and fundamentally for non-commercial purposes.<sup>19</sup> As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight’s financial interest. American Oversight’s mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promote their availability on social media platforms, such as Facebook and Twitter.<sup>20</sup> American Oversight has demonstrated its commitment to the public disclosure of documents and creation of editorial content. For example, after receiving records regarding an ethics waiver received by a

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<sup>15</sup> 6 C.F.R. § 5.11(k)(1)(i).

<sup>16</sup> 6 C.F.R. § 5.11(k)(1)(ii).

<sup>17</sup> 6 C.F.R. § 5.11(k)(1)(i); *see also* 6 C.F.R. § 5.11(k)(2)(i)–(iv).

<sup>18</sup> *See* A.C. Thompson, *An Atomwaffen Member Sketched a Map to Take the Neo-Nazis Down. What Path Officials Took Is a Mystery*, PROPUBLICA (Nov. 20, 2018, 10:45 AM), <https://www.propublica.org/article/an-atomwaffen-member-sketched-a-map-to-take-the-neo-nazis-down-what-path-officials-took-is-a-mystery>; Daryl Johnson, *I Warned of Right-Wing Violence in 2009. Republicans Objected. I Was Right*, WASH. POST, Aug. 21, 2017, <https://www.washingtonpost.com/news/posteverything/wp/2017/08/21/i-warned-of-right-wing-violence-in-2009-it-caused-an-uproar-i-was-right>.

<sup>19</sup> 6 C.F.R. § 5.11(k)(1)(ii), (3)(i)–(ii).

<sup>20</sup> American Oversight currently has approximately 12,100 page likes on Facebook and 49,700 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited Jan. 24, 2019); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Jan. 24, 2019).

senior DOJ attorney, American Oversight promptly posted the records to its website<sup>21</sup> and published an analysis of what the records reflected about DOJ's process for ethics waivers.<sup>22</sup> As another example, American Oversight has a project called "Audit the Wall," where the organization is gathering and analyzing information and commenting on public releases of information related to the administration's proposed construction of a barrier along the U.S.-Mexico border.<sup>23</sup>

Accordingly, American Oversight qualifies for a fee waiver.

### Conclusion

We share a common mission to promote transparency in government. American Oversight looks forward to working with CBP on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Katherine Anthony at [foia@americanoversight.org](mailto:foia@americanoversight.org) or 202.897.3918. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers  
Executive Director  
American Oversight

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<sup>21</sup> *DOJ Records Relating to Solicitor General Noel Francisco's Recusal*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>.

<sup>22</sup> *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

<sup>23</sup> *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>.