



July 17, 2019

VIA EMAIL

Alexis R. Graves  
Departmental FOIA Officer  
U.S. Department of Agriculture  
1400 Independence Avenue SW  
South Building, Room 4104  
Washington, DC 20250-0706  
[USDAFOIA@ocio.usda.gov](mailto:USDAFOIA@ocio.usda.gov)

**Re: Freedom of Information Act Request**

Dear Ms. Graves:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of your agency, 7 C.F.R. Part 1, American Oversight makes the following request for records.

In early 2019, the U.S. Department of Agriculture (USDA) took a number of steps aimed at restricting use of Supplemental Nutrition Assistance Program (SNAP) benefits. For example, in February, USDA proposed a rule to impose work requirements on adults seeking benefits.<sup>1</sup> In May, USDA issued a memorandum to all SNAP State agencies encouraging SNAP Regional Directors to implement policies that would disqualify an individual from benefits if that individual does not cooperate with the State Child Support Agency.<sup>2</sup>

American Oversight seeks records with the potential to shed light on whether and to what extent outside organizations are influencing new SNAP policies proposed by USDA.

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<sup>1</sup> U.S. DEP'T OF AGRIC., FOOD AND NUTRITION SERVICE, *Proposed Rule: SNAP Requirements for Able-Bodied Adults Without Dependents*, Feb. 6, 2019, <https://www.fns.usda.gov/snap/fr-020119>.

<sup>2</sup> Memorandum from Lizbeth Silbermann, Director of the Program Development Division of the USDA Food and Nutrition Service, on State Flexibilities Related to Custodial and Noncustodial Parents' Cooperation with State Child Support Agencies, May 1, 2019, <https://fns-prod.azureedge.net/sites/default/files/resource-files/SNAP-child-support-policy-050119.pdf>.



## Requested Records

American Oversight requests that USDA produce the following records within twenty business days:

1. All email communications (including email messages, complete email chains, email attachments, and calendar invitations) from October 1, 2018, through the date the search is conducted, sent by any of the USDA officials listed below to any of the following organizations:

- i. The Heritage Foundation, including anyone with an email address ending in @heritage.org;
- ii. American Enterprise Institute, including anyone with an email address ending in @aei.org;
- iii. The Cato Institute, including anyone with an email address ending in @cato.org;
- iv. Americans for Prosperity, including anyone with an email address ending in @americansforprosperity.org;
- v. FreedomWorks, including anyone with an email address ending in @freedomworks.org;
- vi. The Hudson Institute, including anyone with an email address ending in @hudson.org;
- vii. The Foundation for Government Accountability, including anyone with an email address ending in @thefga.org.

2. To the extent not responsive to Part 1 of this request, all email communications (including email messages, complete email chains, email attachments, and calendar invitations) from October 1, 2018 through the date the search is conducted, sent by any of the USDA officials listed below to any email address ending in .com, .net, .org, .edu, or .co, that include the following terms:

- i. "Child support"
- ii. "State Child Enforcement Program"
- iii. "Failure to cooperate"
- iv. "Non-custodial parent"
- v. "Custodial parent"
- vi. "Late payment"
- vii. "Work requirement"
- viii. "Able-bodied adult without dependents"
- ix. "ABAWD"

For Parts 1 and 2 of this request, American Oversight requests that USDA produce the responsive records of the following individuals:

- i. Brandon Lipps, Administrator, Food and Nutrition Service, and anyone acting on his behalf such as a chief or deputy chief of staff, scheduler, assistant, or advisor;
- ii. Stephen Censky, Deputy Secretary, Food and Nutrition Service;
- iii. Maggie Lyons, Chief of Staff to the Under Secretary, Food and Nutrition Service;
- iv. Kailee Tkacz, Policy Advisor to the Under Secretary, Food and Nutrition Service;
- v. Ken Barbic, Assistant Secretary for Congressional Relations, Office of Congressional Relations;
- vi. Abby Fretz, Director of Congressional Relations, Office of Congressional Relations;
- vii. Jessica Shahin, Associate Administrator SNAP, Food and Nutrition Service;
- viii. Lizbeth Silbermann, Director, SNAP Program Development Division, Food and Nutrition Service; and
- ix. Sasha Gersten-Paal, SNAP Program Development Division, Food and Nutrition Service.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency's regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is "in the public interest because it is likely to contribute significantly to public understanding of operations or activities of the government."<sup>3</sup> The public has a significant interest in matters related to nutrition assistance programs, including concerns regarding the potential impact of changes to SNAP benefits that may put vulnerable Americans at greater risk of food insecurity.<sup>4</sup> Records with the potential to shed light on this matter would contribute significantly to public understanding of operations of the federal government, including what outside interests may be influencing or otherwise involved in efforts to reduce access to SNAP benefits across the country. American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public's understanding of the government's

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<sup>3</sup> 5 U.S.C. § 552(a)(4)(A)(iii).

<sup>4</sup> U.S. HOUSE OF REP. WAYS & MEANS COMMITTEE, *Neal and Davis Statement on USDA Guidance that Puts Families at Greater Risk of Food Insecurity*, May 8, 2019, <https://waysandmeans.house.gov/media-center/press-releases/neal-and-davis-statement-usda-guidance-puts-families-greater-risk-food>.

activities would be enhanced through American Oversight's analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.<sup>5</sup> As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.<sup>6</sup>

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.<sup>7</sup> Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department's process for issuing such waivers;<sup>8</sup> posting records received as part of American Oversight's "Audit the Wall" project to gather and analyze information related to the administration's proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;<sup>9</sup> posting records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;<sup>10</sup> posting records and analysis relating to the federal

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<sup>5</sup> See 5 U.S.C. § 552(a)(4)(A)(iii).

<sup>6</sup> American Oversight currently has approximately 12,300 page likes on Facebook and 54,400 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited July 10, 2019); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited July 10, 2019).

<sup>7</sup> News, AMERICAN OVERSIGHT, <https://www.americanoversight.org/blog>.

<sup>8</sup> *DOJ Records Relating to Solicitor General Noel Francisco's Recusal*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

<sup>9</sup> See generally *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>; see, e.g., *Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

<sup>10</sup> *Documents Reveal Ben Carson Jr.'s Attempts to Use His Influence at HUD to Help His Business*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/documents-reveal-ben-carson-jr-s-attempts-to-use-his-influence-at-hud-to-help-his-business>.

government's efforts to sell nuclear technology to Saudi Arabia;<sup>11</sup> posting records and analysis regarding the Department of Justice's decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President's political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.<sup>12</sup>

Accordingly, American Oversight qualifies for a fee waiver.

### **Guidance Regarding the Search & Processing of Requested Records**

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.
- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.<sup>13</sup> It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.<sup>14</sup>
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide

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<sup>11</sup> *Investigating the Trump Administration's Efforts to Sell Nuclear Technology to Saudi Arabia*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigating-the-trump-administrations-efforts-to-sell-nuclear-technology-to-saudi-arabia>.

<sup>12</sup> *Sessions' Letter Shows DOJ Acted On Trump's Authoritarian Demand to Investigate Clinton*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/sessions-letter>.

<sup>13</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>14</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

requirements to manage agency information electronically,<sup>15</sup> and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency's archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.

- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

## Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of

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<sup>15</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Hart Wood at [foia@americanoversight.org](mailto:foia@americanoversight.org) or 202.873.1743. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

A handwritten signature in blue ink, appearing to read "Austin R. Evers", with a long horizontal flourish extending to the left.

Austin R. Evers  
Executive Director  
American Oversight