



October 9, 2019

VIA ELECTRONIC MAIL

Freedom of Information Officer
Administration for Children & Families
U.S. Department of Health and Human Services
330 C Street SW
Washington, DC 20201
FOIA@acf.hhs.gov

Re: Freedom of Information Act Request

Dear FOIA Officer:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of the Department of Health and Human Services (HHS), 45 C.F.R. Part 56 C.F.R. Part 5, American Oversight makes the following request for records.

From September 1, 2018 to Aug. 22, 2019, 758 migrants were infected with mumps after being exposed to the disease while held in federal detention centers.¹ News outlets also have reported that the United States will not provide flu vaccines to migrant families held at federal holding facilities and detention centers ahead of this year's flu season, despite flu-related deaths of at least three children held at detention centers in recent years.²

In the wake of these events, medical and public health experts have cautioned that “the Department of Homeland Security and Department of Health and Human Services may not be following best practices with respect to screening, treatment, isolation, and prevention of influenza,” and that “[p]oor conditions at the facilities may be amplifying

¹ Nicole Acevedo, *Almost 900 Migrants Were Exposed to a Mumps Outbreak While in Detention, CDC Says*, NBCNEWS (Aug. 30, 2019, 1:47 PM), <https://www.nbcnews.com/news/latino/almost-900-migrants-were-exposed-mumps-outbreak-while-detention-cdc-n1048261>. See also Elizabeth Trovall, *Why Immigration Facilities Are Struggling to Contain a Mumps Outbreak Among Detained Migrants*, HOUSTON PUB. MEDIA (Sept. 23, 2019, 6:00 AM), <https://www.houstonpublicmedia.org/articles/news/in-depth/2019/09/23/346620/why-immigration-facilities-are-struggling-to-contain-a-mumps-outbreak-among-detained-migrants/>.

² Jessica Bursztynsky, *The US Won't Provide Flu Vaccines to Migrant Families at Border Detention Camps*, CNBC (Aug. 20, 2019, 4:14 PM), <https://www.cnbc.com/2019/08/20/the-us-wont-vaccinate-migrant-children-against-the-flu-at-border-camps.html>.



the spread of influenza and other infectious diseases, increasing health risks to children.”³ Similar views have been expressed by Texas health officials, who noted in a slideshow presentation that detention facility staff are “not trained to recognize infectious diseases,” have “[n]o experience with notifiable conditions,” and a “[h]esitance to involve public health.”⁴

American Oversight seeks records with the potential to shed light on the current policies and protocols regarding infectious disease prevention, diagnosis, treatment, and control at facilities housing or detaining migrants, and the efficacy of these policies and protocols.

Requested Records

American Oversight requests that the Administration for Children & Families (ACF) to produce the following records within twenty business days:

1. Records sufficient to show the total number and percentage of detainees who received vaccinations against the infectious diseases listed below, before or during their detainment at the Office of Refugee Resettlement (ORR) facilities listed below, from January 20, 2017, through the date of the search.

2. Records sufficient to show the numbers of suspected and confirmed cases of any of the infectious diseases listed below, among detainees held for any length of time at the ORR facilities listed below, from January 20, 2017, through the date of the search.

3. Records sufficient to show the number of deaths attributed to any of the infectious diseases listed below, among detainees held for any length of time at the ORR facilities listed below, from January 20, 2017, through the date of the search.

Infectious Disease	ORR Facilities
<ul style="list-style-type: none"> ▪ Influenza ▪ Meningococcal disease ▪ Measles ▪ Mumps ▪ Rubella ▪ Tetanus ▪ Diphtheria 	<ul style="list-style-type: none"> ▪ Southwest Key Campbell ▪ Southwest Key Casa Kokopelli ▪ Southwest Key Casa Lighthouse ▪ Southwest Key Casa Phoenix ▪ Southwest Key Estrella ▪ Southwest Key Las Palmas ▪ Southwest Key Sol

³ Ltr. from Judy Melinek, et al. to Reps. Rosa DeLauro and Lucille Roybal-Allard, Aug. 1, 2019, https://delauero.house.gov/sites/delauro.house.gov/files/DeLauro_Roybal-Allard_Letter_DHS_HHS.pdf.

⁴ Presentation by Jennifer A. Shuford, Infectious Disease Medical Officer, Tex. Dep’t of State Health Servs. Infectious Diseases in Texas Detention Centers, <https://hhs.texas.gov/sites/default/files/documents/about-hhs/communications-events/meetings-events/infectious-disease-detention-centers.pdf>.

<ul style="list-style-type: none"> ▪ Pertussis ▪ Varicella (Chickenpox) ▪ Hepatitis A ▪ Hepatitis B ▪ Polio ▪ Typhoid ▪ Cholera ▪ Rotavirus A ▪ Tuberculosis 	<ul style="list-style-type: none"> ▪ His House Children’s Home ▪ Homestead Temporary Shelter for Unaccompanied Children ▪ Heartland International Children’s Reception Center ▪ Children’s Village Shelter ▪ Lincoln Hall Boys’ Haven ▪ Cayuga Centers ▪ BCFS Baytown ▪ BCFS Harlingen ▪ BCFS Health and Human Services TFC – San Antonio ▪ Bokenkamp Children’s Shelter ▪ Southwest Key Antigua ▪ Southwest Key Canutillo ▪ Southwest Key Casa Montezuma ▪ Southwest Key Casa Padre ▪ Southwest Key Casa Quetzal ▪ Southwest Key Casita del Valle ▪ Southwest Key Conroe ▪ Southwest Key El Presidente ▪ Southwest Key Nueva Esperanza ▪ Southwest Key Rio Grande
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American Oversight would consider as responsive to this request any vaccination, case, or death reports or records of other similar communications sent by ORR or ORR facilities to the U.S. Centers for Disease Control & Prevention (CDC), and/or state or local health departments during the identified time periods. Other forms of responsive records may include spreadsheets or results from queries of relevant databases. American Oversight does not object to the redaction of names or other personally identifying information from records responsive to this request.

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a) (4) (A) (iii) and your agency’s regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is “in the public interest because it is likely to contribute significantly to

public understanding of operations or activities of the government.”⁵ The public has a significant interest in whether and the extent to which federal officials and contractors are taking necessary and appropriate steps to prevent, screen, diagnose, isolate, and treat infectious disease outbreaks among adults and children in their custody.⁶ Records with the potential to shed light on this life and death matter would contribute significantly to public understanding of operations of the federal government, including one of its most important responsibilities—the safety and care of the individuals it has detained and deprived of liberty. American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public’s understanding of the government’s activities would be enhanced through American Oversight’s analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.⁷ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight’s financial interest. American Oversight’s mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.⁸

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.⁹ Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department’s process for issuing such waivers;¹⁰ posting records received as part of American Oversight’s “Audit the Wall” project to gather and analyze information related to the administration’s proposed

⁵ 5 U.S.C. § 552(a)(4)(A)(iii).

⁶ See Ltr. from Judy Melinek, et al., *supra* note 3.

⁷ See 5 U.S.C. § 552(a)(4)(A)(iii).

⁸ American Oversight currently has approximately 12,300 page likes on Facebook and 54,800 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited Oct. 8, 2019); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Oct. 8, 2019).

⁹ News, AMERICAN OVERSIGHT, <https://www.americanoversight.org/blog>.

¹⁰ DOJ Records Relating to Solicitor General Noel Francisco’s Recusal, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;¹¹ posting records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;¹² posting records and analysis relating to the federal government's efforts to sell nuclear technology to Saudi Arabia;¹³ and posting records and analysis regarding the Department of Justice's decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President's political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.¹⁴

Accordingly, American Oversight qualifies for a fee waiver.

Guidance Regarding the Search & Processing of Requested Records

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics. For instance, if the request seeks "communications," please search all locations likely to contain communications, including relevant hard-copy files, correspondence files, appropriate locations on hard drives and shared drives, emails, text messages or other direct messaging systems (such as iMessage, WhatsApp, Signal, or Twitter direct messages), voicemail messages, instant messaging systems such as Lync or ICQ, and shared messages systems such as Slack.
- In conducting your search, please understand the terms "record," "document," and "information" in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as

¹¹ See generally *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>; see, e.g., *Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

¹² *Documents Reveal Ben Carson Jr.'s Attempts to Use His Influence at HUD to Help His Business*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/documents-reveal-ben-carson-jr-s-attempts-to-use-his-influence-at-hud-to-help-his-business>.

¹³ *Investigating the Trump Administration's Efforts to Sell Nuclear Technology to Saudi Arabia*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigating-the-trump-administrations-efforts-to-sell-nuclear-technology-to-saudi-arabia>.

¹⁴ *Sessions' Letter Shows DOJ Acted on Trump's Authoritarian Demand to Investigate Clinton*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/sessions-letter>.

letters, emails, facsimiles, telephone messages, voice mail messages, and transcripts, notes, or minutes of any meetings, telephone conversations, or discussions.

- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.
- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.¹⁵ It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.¹⁶
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide requirements to manage agency information electronically,¹⁷ and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency's archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.

¹⁵ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

¹⁶ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

¹⁷ Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Christine H. Monahan at foia@americanoversight.org or (202) 918-7117. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers
Executive Director
American Oversight