



July 14, 2020

VIA EMAIL & ONLINE PORTAL

The Privacy Office
U.S. Department of Homeland Security
245 Murray Lane SW
STOP-0655
Washington, DC 20528-0655
foia@hq.dhs.gov

FOIA Officer
U.S. Customs and Border Protection
90 K Street NW, 9th Floor
FOIA Division
Washington, DC 20229-1181
Via FOIAOnline

Re: Freedom of Information Act Request

Dear FOIA Officer:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of the Department of Homeland Security (DHS), 6 C.F.R. Part 5, American Oversight makes the following request for records.

The continued deaths of people held in the custody of DHS components remain an issue of significant public concern. The ongoing public health crisis caused by the coronavirus exacerbates existing concerns about the treatment of detainees and the conditions within DHS facilities, given the limited access to healthcare, lack of essential supplies, and close confinement.¹ Furthermore, as fuller accounts of past deaths in custody come to light, new information has repeatedly revealed

¹ Abigail Hauslohner, et al., *Coronavirus Could Pose Serious Concern in ICE Jails, Immigration Courts*, Wash. Post (Mar. 12, 2020, 6:38 PM), https://www.washingtonpost.com/immigration/coronavirus-immigration-jails/2020/03/12/44b5e56a-646a-11ea-845d-e35b0234b136_story.html.



discrepancies between statements made to the public and internal documentation.²

To the extent that the public has been informed of the context for deaths in DHS custody, there are few available internal reviews detailing whether responsible agency officials adhered to prescribed procedures in the events leading to each detainee's death. It is in the public interest, however, to understand how DHS has investigated deaths occurring in its custody.

American Oversight seeks records with the potential to shed light on the treatment of vulnerable detainees and whether or to what extent DHS officials are upholding the standards of care prescribed by federal law and agency guidance.

Requested Records

American Oversight requests that your agency produce the following within twenty business days:

Intake processing forms for the following individuals who have died in CBP custody, including Transport, Escort, Detention and Search (TEDS) Detainee Assessments as well as Medical Screening Questionnaires (CBP Form 2500) for those processed at locations with contracted healthcare services:

- a. Ronal Francisco Romero
- b. Mergensana Amar
- c. The unnamed Mexican national who was apprehended on February 2, 2019 and died on February 3, 2019.³
- d. Simratpal Singh
- e. The unnamed Mexican national who was apprehended on March 17, 2019 and died on March 18, 2019.⁴
- f. Carlos Gregorio Hernandez Vasquez
- g. The unnamed Salvadoran national who was apprehended on June 2, 2019 and died the same day.⁵

² Ltr. from Rep. Bennie Thompson, Chair Comm. on Homeland Sec'y, to Joseph V. Cuffari, Inspector General, DHS, Mar. 26, 2020, <https://homeland.house.gov/imo/media/doc/2020-03-26%20DHS%20OIG.pdf>; Robert Moore et al., *Inside the Cell Where a Sick 16-Year-Old Boy Died in Border Patrol Care*, ProPublica (Dec. 5, 2019, 1:30 PM), <https://www.propublica.org/article/inside-the-cell-where-a-sick-16-year-old-boy-died-in-border-patrol-care>.

³ See, "CBP Statement on Death in Custody: 45-year-old Mexican Man Passes Away in McAllen, Texas," Feb. 18, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-45-year-old-mexican-man-passes-away>.

⁴ See, "CBP Statement on Death in Custody: 44-year-old Mexican Man Passes Away in El Paso, Texas," Mar. 19, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-44-year-old-mexican-man-passes-away-el>.

⁵ See, "CBP Statement on Death in Custody: 33-year-old Salvadoran Man Passes Away in RGV," June 2, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-33-year-old-salvadoran-man-passes-away>.

- h. The unnamed Honduran national who was apprehended on June 3, 2019 and died the same day.⁶
- i. Yimi Alexis Balderramos-Torres
- j. The unnamed Nicaraguan national who was apprehended on July 5, 2019 and died the same day.⁷
- k. The unnamed Salvadoran national who was apprehended on July 31, 2019 and died on August 1, 2019.⁸
- l. Nebane Abienwi
- m. Roylan Hernandez Diaz
- n. The unnamed Mexican national who was apprehended on October 20, 2019 and died on October 21, 2019.⁹
- o. Samuelino Mavinga
- p. The unnamed Mexican national who was apprehended on December 20, 2019 and died on December 21, 2019.¹⁰
- q. The unnamed Congolese national who died during processing on December 25, 2019.¹¹
- r. Maria Celeste Ochoa-Yoc de Ramirez
- s. Orlan Ariel Carcamo-Navarro
- t. The unnamed pregnant Guatemalan national who was apprehended on March 7, 2020 and died on March 10, 2020.¹²
- u. Carlos Ernesto Escobar Mejia

Please provide all responsive records from December 1, 2017, through the date of the search.

⁶ See, "CBP Statement on Death in Custody: 40-year-old Honduran Woman Passes Away in Eagle Pass, TX," June 3, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-40-year-old-honduran-woman-passes-away>.

⁷ See, "CBP Statement on Death in Custody: 52-year-old Nicaraguan Man Passes Away in Tucson, AZ," July 5, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-52-year-old-nicaraguan-man-passes-away>.

⁸ See, "CBP Statement on Death in Custody: 32-year-old Salvadoran Man Passes Away in Lordsburg, N.M.," Aug. 1, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-32-year-old-salvadoran-man-passes-away>.

⁹ See, "CBP Statement on Death in Custody," Oct. 22, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody>.

¹⁰ See, "CBP Statement on Death in Custody," Dec. 22, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-death-custody-0>.

¹¹ See, "Statement on Death of Congolese National in Laredo," Dec. 26, 2019, <https://www.cbp.gov/newsroom/speeches-and-statements/statement-death-congolese-national-laredo>.

¹² See, "CBP Statement Regarding The Death Of A Guatemalan Citizen," Mar. 11, 2020, <https://www.cbp.gov/newsroom/speeches-and-statements/cbp-statement-regarding-death-guatemalan-citizen>.

An example of a Transport, Escort, Detention and Search Detainee Assessment is attached as Exhibit A to aid your search.

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency's regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is "in the public interest because it is likely to contribute significantly to public understanding of operations or activities of the government."¹³ This request relates directly to the work of DHS and its components, including some of the most important responsibilities of the Department—the safety and care of the individuals it has detained. This request seeks records that would shed light on how DHS is treating people it has detained, and how the Department responds when the life and safety of detainees is threatened. These are matters of significant public and congressional concern, and the requested records will provide the public with information necessary to hold DHS accountable for its actions and policies. American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public's understanding of the government's activities would be enhanced through American Oversight's analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.¹⁴ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.¹⁵

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.¹⁶ Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the

¹³ 5 U.S.C. § 552(a)(4)(A)(iii).

¹⁴ See 5 U.S.C. § 552(a)(4)(A)(iii).

¹⁵ American Oversight currently has approximately 15,400 page likes on Facebook and 102,100 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited June 1, 2020); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited June 1, 2020).

¹⁶ News, AMERICAN OVERSIGHT, <https://www.americanoversight.org/blog>.

Department's process for issuing such waivers;¹⁷ posting records received as part of American Oversight's "Audit the Wall" project to gather and analyze information related to the administration's proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;¹⁸ posting records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;¹⁹ posting records and analysis relating to the federal government's efforts to sell nuclear technology to Saudi Arabia;²⁰ and posting records and analysis regarding the Department of Justice's decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President's political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.²¹

Accordingly, American Oversight qualifies for a fee waiver.

Guidance Regarding the Search & Processing of Requested Records

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics.
- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.

¹⁷ *DOJ Records Relating to Solicitor General Noel Francisco's Recusal*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

¹⁸ *See generally Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>; *see, e.g., Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

¹⁹ *Documents Reveal Ben Carson Jr.'s Attempts to Use His Influence at HUD to Help His Business*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/documents-reveal-ben-carson-jr-s-attempts-to-use-his-influence-at-hud-to-help-his-business>.

²⁰ *Investigating the Trump Administration's Efforts to Sell Nuclear Technology to Saudi Arabia*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigating-the-trump-administrations-efforts-to-sell-nuclear-technology-to-saudi-arabia>.

²¹ *Sessions' Letter Shows DOJ Acted on Trump's Authoritarian Demand to Investigate Clinton*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/sessions-letter>.

- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.²² It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.²³
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide requirements to manage agency information electronically,²⁴ and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency's archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.
- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records

²² See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

²³ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

²⁴ Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Hart Wood at foia@americanoversight.org or 202.873.1743. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

A handwritten signature in blue ink, appearing to read "Austin R. Evers", with a long horizontal line extending to the left.

Austin R. Evers
Executive Director
American Oversight

EXHIBIT A



U.S. Customs and Border Protection

Detainee Assessment

Assessment for Transport, Escort, and Detention

Detainee Information

A Number (if any): (b)(6);(b)(7)(c)

Name: HERNANDEZ RODRIGUEZ, ROY ALEXANDER

Date of Birth: (b)(6);(b)(7)(c)

Height: 68 inches

Date of Assessment: 05/11/2018

Gender: M

Age: 33

Weight: 160 lbs

Guidelines

Complete this assessment for all detainees in CBP custody, including U.S. Citizens, to evaluate each detainee's safety, whether they may be considered an at-risk detainee or at risk of posing a threat to others, known or reported medical or mental health issues and level of risk to themselves, other detainees, and staff based on the information available at the time of the assessment. Assessments of an individual may change. Any newly available information that could effect this assessment must be recorded herein.

At-Risk Indicators

	Yes	No	Comments/Explain:
Does the detainee appear to have or have they identified as having a mental, physical, or developmental disability?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Has the detainee self-identified as gay, lesbian, bisexual, transgender, intersex, or gender nonconforming?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	TRANSGENDER
Has the detainee self-identified as having previously experienced sexual victimization?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Has the detainee stated concerns about his or her safety?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	

Medical Concerns

	Yes	No	Comments/Explain:
Does the detainee appear to have physical or psychological medical needs?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Are there indications that the detainee requires, or have they indicated they are on medication?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Does the detainee appear to be under the influence of an illicit substance?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Is the detainee pregnant or nursing?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Is the detainee able bodied?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Is the detainee blind, deaf, or mute?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	

Level of Risk to self/others			
	Yes	No	Comments/Explain:
Has the detainee been previously incarcerated or detained?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Does the detainee have any prior history for sex offenses?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Does the detainee have any prior history of violent offenses?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Does the detainee have any signs of gang affiliation?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Evaluating the totality of the circumstances, is this detainee at a high risk for sexual abuse?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Evaluating the totality of the circumstances, is this detainee at a high risk of being abusive to others?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	

CBP Process			
	Yes	No	Comments/Explain:
Prosecution	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Notice To Appear	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Expedited Removal	<input checked="" type="checkbox"/>	<input type="checkbox"/>	ER/CF
Withdrawal of application	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Visa Waiver Program Refusal/Removal	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Other Removal Proceedings (e.g. Reinstatement, Landing revocation, GMR, etc.)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Outstanding Warrant/Extradition	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
Unknown at time of assessment	<input type="checkbox"/>	<input checked="" type="checkbox"/>	

Notes:			

(b) (6), (b) (7)(C) 05/11/18 (b) (6), (b) (7)(C) 05/11/18
 Assessor _____ Date/Time _____ Reviewer _____ Date/Time _____