



March 18, 2021

**VIA EMAIL**

Dena Kozanas  
Chief Privacy Officer/Chief FOIA Officer  
Privacy Office, Mail Stop 0655  
Department of Homeland Security  
2707 Martin Luther King Jr. Avenue SE  
Washington, DC 20528-065  
[foia@hq.dhs.gov](mailto:foia@hq.dhs.gov)

**Re: Freedom of Information Act Request**

Dear FOIA Officer:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of your agency, 6 C.F.R. Part 5, American Oversight makes the following request for records.

Reporting indicates that during his final weeks in office, Ken Cuccinelli, who was then the Senior Official Performing the Duties of Deputy Secretary of the Department of Homeland Security (DHS), took a number of actions meant to hamstring the ability of the incoming presidential administration to enact its immigration priorities. A whistleblower has alleged that on January 19, the day before the inauguration of President Biden, Mr. Cuccinelli signed agreements with the labor union representing Immigration and Customs Enforcement (ICE) employees, giving the union broad influence over DHS policy.<sup>1</sup> In addition, in the weeks before President Biden's inauguration, Mr. Cuccinelli reportedly signed agreements with Arizona, Indiana, Louisiana, and the Rockingham County Sheriff's Office in North Carolina, requiring DHS to provide 180 days' notice of any change in deportation policy.<sup>2</sup>

Reporting also indicates that President Trump's personal attorney, Rudolph Giuliani, saw Mr. Cuccinelli as a potential ally in the president's efforts to overturn the results of the 2020 presidential election, pressuring Cuccinelli in a December 2020 phone call to

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<sup>1</sup> Zolan Kanno-Youngs & Charlie Savage, *Trump Official's Last-Day Deal with ICE Union Ties Biden's Hands*, N.Y. Times, Feb. 1, 2021, <https://www.nytimes.com/2021/02/01/us/politics/cuccinelli-biden-ice.html>.

<sup>2</sup> Hamed Aleaziz, *The DHS Has Signed Unusual Agreements with States That Could Hamper Biden's Future Immigration Policies*, BuzzFeed (Jan. 15, 2020, 4:59 PM), <https://www.buzzfeednews.com/article/hamedaleaziz/dhs-states-agreements-biden>.



seize voting machines that the president baselessly alleged hid evidence of widespread electoral fraud.<sup>3</sup>

American Oversight seeks records with the potential to shed light on the actions that Mr. Cuccinelli took in his final weeks in office.

### **Requested Records**

American Oversight requests that your agency produce the following records within twenty business days:

1. All communications (including complete email chains, email attachments, calendar invitations, calendar entries, and attachments thereto) between (a) Senior Official Performing the Duties of Deputy Secretary Ken Cuccinelli, and anyone communicating on his behalf, such as a scheduler or assistant and (b) any of the following individuals:
  - a. Texas Governor Greg Abbott, or anyone communicating on his behalf, including anyone using an email address ending in gov.texas.gov.
  - b. Texas Attorney General Ken Paxton, or anyone communicating on his behalf, including anyone using an email address ending in oag.texas.gov.
  - c. Arizona Gov. Doug Ducey, or anyone communicating on his behalf, including anyone using an email address ending in az.gov.
  - d. Arizona Attorney General Mark Brnovich, or anyone communicating on his behalf, including anyone using an email address ending in azag.gov.
  - e. Louisiana Gov. John Bel Edwards, or anyone communicating on his behalf, including anyone using an email address ending in la.gov, la.us, or louisiana.gov.
  - f. Louisiana Attorney General Attorney General Jeff Landry, or anyone communicating on his behalf, including anyone using an email address ending in la.gov, la.us, or louisiana.gov.
  - g. Indiana Gov. Eric Holcomb, or anyone communicating on his behalf, including anyone using an email address ending in gov.in.gov.
  - h. Indiana Attorney General Todd Rokita, or anyone communicating on his behalf, including anyone using an email address ending in atg.in.gov.
  - i. Rockingham County (North Carolina) Sherriff Sam S. Page, or anyone communicating on his behalf, including anyone using an email address ending in co.rockingham.nc.us.

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<sup>3</sup> Maggie Haberman & Zolan Kanno-Youngs, *Trump Weighed Naming Election Conspiracy Theorist as Special Counsel*, N.Y. Times, Dec. 19, 2020, <https://www.nytimes.com/2020/12/19/us/politics/trump-sidney-powell-voter-fraud.html>.

2. All email communications (including complete email chains, email attachments, calendar invitations, and attachments thereto) sent by (a) Senior Official Performing the Duties of Deputy Secretary Ken Cuccinelli, and anyone communicating on his behalf, such as a scheduler or assistant, and (b) containing any of the following key terms:
  - a. Paxton
  - b. Brnovich
  - c. Landry
  - d. Rokita
  - e. “Sam Page”
  - f. “Sam S. Page”
  - g. “Sherriff Page”
  - h. Rockingham
  - i. “180 days”
  - j. “180 day”
  - k. “SAFE Agreements”
  - l. “SAFE Agreement”
  - m. “Sanctuary for Americans First”
  - n. Biden
  - o. Transition
  - p. Inauguration
  - q. Moratorium
  - r. Amnesty

In an effort to accommodate your agency and reduce the number of potentially responsive records to be processed and produced, American Oversight has limited its request to emails sent by Mr. Cuccinelli and those communicating on his behalf. To be clear, however, American Oversight still requests that complete email chains be produced, displaying both sent and received messages. This means, for example, that both Mr. Cuccinelli’s response to an email containing one of the specified key terms and the initial received message are responsive to this request and should be produced.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency’s regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is “in the public interest because it is likely to contribute significantly to public understanding of operations or activities of the government.”<sup>4</sup> The public has a

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<sup>4</sup> 5 U.S.C. § 552(a)(4)(A)(iii).

significant interest in the actions of Mr. Cuccinelli in the final weeks of President Trump's administration, particularly in actions that may have been intended to undermine the priorities of the incoming administration.<sup>5</sup> Records with the potential to shed light on this issue would contribute significantly to public understanding of operations of the federal government, including the decision-making process that led to agreements that have already hampered the incoming administration's enactment of its immigration priorities.<sup>6</sup> American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public's understanding of the government's activities would be enhanced through American Oversight's analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.<sup>7</sup> As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.<sup>8</sup>

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through regular substantive analyses posted to its website.<sup>9</sup> Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to

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<sup>5</sup> Jacob Soboroff & Julia Ainsley, *Trump Administration Trying to Sabotage Biden Immigration Plans with Last-Minute Deals, Say Officials*, NBC (Jan. 20, 2021, 5:00 AM), <https://www.nbcnews.com/politics/immigration/trump-administration-trying-sabotage-biden-immigration-plans-last-minute-deals-n1254733>; Washington Post Editorial Board, *Opinion: ICE's Union Can Basically Veto Any Biden Immigration Plan – Thanks to Ken Cuccinelli*, Wash. Post (Feb. 4, 2021, 5:30 PM), [https://www.washingtonpost.com/opinions/ice-union-biden-immigration-cuccinelli/2021/02/04/c516a6b4-6666-11eb-8c64-9595888caa15\\_story.html](https://www.washingtonpost.com/opinions/ice-union-biden-immigration-cuccinelli/2021/02/04/c516a6b4-6666-11eb-8c64-9595888caa15_story.html).

<sup>6</sup> Asher Price, *Federal Texas Judge Halts Biden's 100-Day Deportation Ban After Paxton Challenge*, Austin American-Statesman (Jan. 26, 2021, 7:47 PM), <https://www.statesman.com/story/news/2021/01/26/u-s-judge-halts-biden-deportation-moratorium-behest-ken-paxton/4264938001/>.

<sup>7</sup> See 5 U.S.C. § 552(a)(4)(A)(iii).

<sup>8</sup> American Oversight currently has approximately 15,700 page likes on Facebook and 105,400 followers on Twitter. American Oversight, Facebook, <https://www.facebook.com/weareoversight/> (last visited Mar. 4, 2021); American Oversight (@weareoversight), Twitter, <https://twitter.com/weareoversight> (last visited Mar. 4, 2021).

<sup>9</sup> See generally *News*, American Oversight, <https://www.americanoversight.org/blog>.

the Trump Administration’s contacts with Ukraine and analyses of those contacts;<sup>10</sup> posting records and editorial content about the federal government’s response to the Coronavirus pandemic;<sup>11</sup> posting records received as part of American Oversight’s “Audit the Wall” project to gather and analyze information related to the administration’s proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;<sup>12</sup> the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department’s process for issuing such waivers;<sup>13</sup> and posting records and analysis of federal officials’ use of taxpayer dollars to charter private aircraft or use government planes for unofficial business.<sup>14</sup>

Accordingly, American Oversight qualifies for a fee waiver.

### **Guidance Regarding the Search & Processing of Requested Records**

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics. For instance, if the request seeks “communications,” please search all locations likely to contain communications, including relevant hard-copy files, correspondence files, appropriate locations on hard drives and shared drives, emails, text messages or

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<sup>10</sup> *Trump Administration’s Contacts with Ukraine*, American Oversight, <https://www.americanoversight.org/investigation/the-trump-administrations-contacts-with-ukraine>.

<sup>11</sup> *See generally The Trump Administration’s Response to Coronavirus*, American Oversight, <https://www.americanoversight.org/investigation/the-trump-administrations-response-to-coronavirus>; *see, e.g., CDC Calendars from 2018 and 2019: Pandemic-Related Briefings and Meetings*, American Oversight, <https://www.americanoversight.org/cdc-calendars-from-2018-and-2019-pandemic-related-briefings-and-meetings>.

<sup>12</sup> *See generally Audit the Wall*, American Oversight, <https://www.americanoversight.org/investigation/audit-the-wall>; *see, e.g., Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, American Oversight, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

<sup>13</sup> *DOJ Records Relating to Solicitor General Noel Francisco’s Recusal*, American Oversight, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, American Oversight, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

<sup>14</sup> *See generally Swamp Airlines: Chartered Jets at Taxpayer Expense*, American Oversight, <https://www.americanoversight.org/investigation/swamp-airlines-private-jets-taxpayer-expense>; *see, e.g., New Information on Pompeo’s 2017 Trips to His Home State*, American Oversight, <https://www.americanoversight.org/new-information-on-pompeos-2017-trips-to-his-home-state>.

other direct messaging systems (such as iMessage, WhatsApp, Signal, or Twitter direct messages), voicemail messages, instant messaging systems such as Lync or ICQ, and shared messages systems such as Slack.

- In conducting your search, please understand the terms “record,” “document,” and “information” in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages, and transcripts, notes, or minutes of any meetings, telephone conversations, or discussions.
- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.
- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.<sup>15</sup> It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.<sup>16</sup>
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide requirements to manage agency information electronically,<sup>17</sup> and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably

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<sup>15</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>16</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

<sup>17</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency's archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.

- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

### **Conclusion**

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Daniel McGrath at [foia@americanoversight.org](mailto:foia@americanoversight.org) or (202) 897-4213. Also, if American Oversight's request

for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

/s/ Daniel McGrath  
Daniel McGrath  
on behalf of  
American Oversight